



Republic of the Philippines  
Supreme Court  
Manila

EN BANC

**NOTICE**

Sirs/Mesdames:

*Please take notice that the Court en banc issued a Resolution dated **DECEMBER 5, 2023**, which reads as follows:*

“A.M. No. 19-12-01-SC

**IMPLEMENTING RULES AND REGULATIONS OF REPUBLIC ACT NO. 11459 OR THE “JUDGES-AT-LARGE ACT OF 2019”**

**RESOLUTION**

**WHEREAS**, on August 30, 2019, Republic Act No. 11459, otherwise known as the “Judges-at-Large Act of 2019,” was enacted;

**WHEREAS**, under Section 9 of Republic Act No. 11459, the Supreme Court, in consultation with the Secretary of Budget and Management, shall promulgate the necessary rules and regulations for the effective implementation of the said Act;

**WHEREAS**, a Technical Working Group was constituted pursuant to Memorandum Order No. 110-2022 dated July 14, 2022 in order to draft and recommend to the Supreme Court *En Banc* the Implementing Rules and Regulations of Republic Act No. 11459;

**NOW, THEREFORE**, acting on the recommendations of Associate Justice Alfredo Benjamin S. Caguioa, the Chairperson of the said Technical Working Group, the Court, sitting *En Banc*, resolves to **APPROVE** the Implementing Rules and Regulations of Republic Act No. 11459, otherwise known as the “Judges-at-Large Act of 2019,” which is hereto attached as an integral part of this Resolution.

December 5, 2023.

*Order*

*(Original signed)*

**ALEXANDER G. GESMUNDO**

Chief Justice

*(Original signed)*

**MARVIC M.V.F. LEONEN**

Senior Associate Justice

*(Original signed)*

**ALFREDO BENJAMIN S. CAGUIOA**

Associate Justice

*(Original signed)*

**RAMON PAUL L. HERNANDO**

Associate Justice

*(Original signed)*

**AMY C. LAZARO- JAVIER**

Associate Justice

*(Original signed)*

**HENRI JEAN PAUL B. INTING**

Associate Justice

**(On official leave)**

**RODIL V. ZALAMEDA**

Associate Justice

*(Original signed)*

**MARIO V. LOPEZ**

Associate Justice

*(Original signed)*

**SAMUEL H. GAERLAN**

Associate Justice

*(Original signed)*

**RICARDO R. ROSARIO**

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**JAPAR B. DIMAAMPAO**

Associate Justice

**(On official business)**

**JOSE MIDAS P. MARQUEZ**

Associate Justice

*(Original signed)*

**ANTONIO T. KHO, JR.**

Associate Justice

*(Original signed)*

**MARIA FILOMENA D. SINGH**

Associate Justice

**RULES AND REGULATIONS IMPLEMENTING REPUBLIC ACT  
NO. 11459 OR THE “JUDGES-AT-LARGE ACT OF 2019”**

Pursuant to Section 9 of Republic Act No. 11459, otherwise known as the *Judges-at-Large Act of 2019*, the Supreme Court of the Philippines, in consultation with the Secretary of Budget and Management, hereby issues the following implementing rules and regulations:

**PART I  
GENERAL PROVISIONS**

**RULE 1. *Short title.*** This Rules and Regulations Implementing Republic Act No. 11459 shall be known and cited as the *Rules on the Judges-at-Large Act of 2019* (Rules). This Rules is promulgated to prescribe the guidelines, procedures, and standards for the implementation of Republic Act No. 11459.

**RULE 2. *Construction.*** This Rules shall be liberally construed to promote the objective of Republic Act No. 11459, which is to dispose with dispatch the increasing number of litigations pending with the courts and help solve the congestion of court dockets.

**RULE 3. *Definition of terms.*** For purposes of this Rules, the hereunder terms shall mean as follows:

- (a) *Second Level Court* – refers to any statutory Family Court or any Regional Trial Court (RTC) in the Philippines, including those designated as special courts by the Supreme Court. This term, however, does not include *Shari’ah* District Courts;
- (b) *First Level Court* – refers to any Metropolitan Trial Court, Municipal Trial Court in Cities, Municipal Trial Court (MTC), or Municipal Circuit Trial Court in the Philippines. This term, however, does not include *Shari’ah* Circuit Courts;
- (c) *Judge-at-Large* – refers to a judge duly appointed as such who has no permanent *sala* and may be assigned as an acting or assisting judge to any first or second level court in the Philippines as public interest may require and for such length of time as may be determined by the Supreme Court;
- (d) *Regional Trial Judge-at-Large* – refers to a Judge-at-Large duly appointed as such who may be assigned as an acting or assisting judge by the Supreme Court to any second level court in the Philippines as public interest may require;
- (e) *Municipal Trial Judge-at-Large* – refers to a Judge-at-Large duly appointed as such who may be assigned as an acting or assisting judge by the Supreme Court to any first level court in the Philippines as public interest may require;

- (f) *Public interest* – refers to situations affecting the administration of justice and the general welfare or well-being of court users, taking into consideration factors that reduce heavy court dockets of existing courts and therefore require an appropriate action or response from the Supreme Court; and
- (g) *Vacant court* – refers to an organized court where no permanent judge has yet been appointed or the permanent judge therein has been separated from service by reason of resignation, dismissal, retirement, death, or total permanent disability.

## PART II REGIONAL TRIAL JUDGES-AT-LARGE

**RULE 4.** *Assignment of a Regional Trial Judge-at-Large; assignment to two or more courts.* The Supreme Court may assign, as public interest may require, a Regional Trial Judge-at-Large to any judicial region as (i) an acting judge to a vacant second level court or (ii) an assisting judge to a second level court with either a permanent judge or an acting judge.

Further, in the exigency of service and as public interest may require, the Supreme Court may assign a Regional Trial Judge-at-Large to more than one vacant second level court and/or second level court with either a permanent judge or an acting judge, located within the same judicial region.

**RULE 5.** *Distribution.* The total number of Regional Trial Judges-at-Large to be assigned in Metro Manila, Luzon, Visayas, or Mindanao shall be determined by the Supreme Court as public interest may require.

**RULE 6.** *Qualifications of a Regional Trial Judge-at-Large.* No person shall be appointed Regional Trial Judge-at-Large unless he or she is (i) a natural-born citizen of the Philippines; (ii) at least 35 years of age; (iii) for at least 10 years, has been engaged in the practice of law in the Philippines or has held public office in the Philippines requiring admission to the practice of law as an indispensable requisite; and (iv) must be a person of proven competence, integrity, probity, and independence.

**RULE 7.** *Salaries, privileges, allowances, emoluments, benefits, rank, and title of a Regional Trial Judge-at-Large.* In addition to the salaries, privileges, allowances, emoluments, benefits, rank, and title equivalent to that of an RTC Judge, a Regional Trial Judge-at-Large shall also receive such other compensation and allowances as may be authorized by the President along the guidelines in Letter of Implementation No. 93 pursuant to Presidential Decree No. 985, as amended by Presidential Decree No. 1597.

A Regional Trial Judge-at-Large shall also receive the usual Judicial Incentive Allowance (JIA) and Additional Expense Allowance (AEA) if he or she is assigned to more than one vacant second level court and/or second

level court with a permanent judge pursuant to the second paragraph of Rule 4 herein.

For every assignment that entails relocation, a Regional Trial Judge-at-Large shall likewise be entitled to a one-time reimbursement of actual reasonable relocation expense, which shall cover housing, transportation, and other necessary expenses that are incidental to such relocation. The maximum allowable amount of the relocation expense and the reportorial requirements to be presented for justification thereof prior to reimbursement shall be determined by the Fiscal Management and Budget Office (FMBO) of the Supreme Court, with the assistance of the Office of the Court Administrator (OCA), immediately upon the effectivity of this Rules.

The Court may, from time to time as the needs arise or upon the recommendation of the Court Administrator, review and modify the prevailing prescribed rates of the foregoing allowances and benefits.

**RULE 8. Longevity pay.** Pursuant to Section 7 of the *Judges-at-Large Act of 2019*, a monthly longevity pay equivalent to 5% of the monthly basic pay shall be paid to the Regional Trial Judge-at-Large for each five years of continuous, efficient, and meritorious service rendered in the Judiciary; *provided* that in no case after this longevity pay is added shall the total salary of a Regional Trial Judge-at-Large exceed the salary of the Justice next-in-rank.

**RULE 9. Duties of a Regional Trial Judge-at-Large assigned as an acting judge.** A Regional Trial Judge-at-Large assigned primarily as an acting judge to a vacant second level court shall act on all administrative and adjudicative matters pertaining to the vacant second level court in the interest of efficient administration of justice.

The Regional Trial Judge-at-Large, as an acting judge of a vacant second level court, shall likewise perform such other functions and duties as may be directed by the Supreme Court or the Court Administrator.

**RULE 10. Duties of a Regional Trial Judge-at-Large assigned as an assisting judge.** A Regional Trial Judge-at-Large assigned as an assisting judge of a second level court with a permanent judge or as an assisting judge of an acting presiding judge of a second level court shall be tasked to handle particular pending or newly-filed cases, assist in the drafting and promulgation of decisions, or act in any stage of a trial as may be directed by the Supreme Court or the Court Administrator.

The Regional Trial Judge-at-Large, as an assisting judge, shall likewise perform such other functions and duties as may be directed by the Supreme Court or the Court Administrator.

**RULE 11. Period of temporary assignment.** A Regional Trial Judge-at-Large shall be temporarily assigned to a particular second level court for a

period of at least six months unless earlier reduced or extended by the Supreme Court in the exigency of service.

An applicant for a Regional Trial Judge-at-Large position consents that upon appointment, he or she may be temporarily assigned to a particular second level court beyond a period of six months.

**RULE 12.** *Request for temporary assignment to a specific second level court.* The temporary assignment of a Regional Trial Judge-at-Large is upon the discretion of the Supreme Court, which may take into consideration the preference of the concerned Regional Trial Judge-at-Large. A Regional Trial Judge-at-Large may request, through the OCA, to be temporarily assigned to a specific second level court for meritorious grounds.

### PART III MUNICIPAL TRIAL JUDGES-AT-LARGE

**RULE 13.** *Assignment of a Municipal Trial Judge-at-Large; assignment to two or more courts.* The Supreme Court may assign, as public interest may require, a Municipal Trial Judge-at-Large to any judicial region as (i) an acting judge to a vacant first level court or (ii) an assisting judge to a first level court with either a permanent judge or an acting judge.

Further, in the exigency of service and as public interest may require, the Supreme Court may assign a Municipal Trial Judge-at-Large to more than one vacant first level court and/or to a first level court with either a permanent judge or an acting judge, located within the same area or judicial region.

**RULE 14.** *Distribution.* The total number of Municipal Trial Judges-at-Large to be assigned in Metro Manila, Luzon, Visayas, or Mindanao shall be determined by the Supreme Court as public interest may require.

**RULE 15.** *Qualifications of a Municipal Trial Judge-at-Large.* No person shall be appointed Municipal Trial Judge-at-Large unless he or she is (i) a natural-born citizen of the Philippines; (ii) at least 30 years of age; (iii) for at least five years, has been engaged in the practice of law in the Philippines or has held public office in the Philippines requiring admission to the practice of law as an indispensable requisite; and (iv) must be a person of proven competence, integrity, probity, and independence.

**RULE 16.** *Salaries, privileges, allowances, emoluments, benefits, rank, and title of a Municipal Trial Judge-at-Large.* In addition to the salaries, privileges, allowances, emoluments, benefits, rank, and title equivalent to that of an MTC Judge, a Municipal Trial Judge-at-Large shall also receive such other compensation and allowances as may be authorized by the President along the guidelines in Letter of Implementation No. 93 pursuant to Presidential Decree No. 985, as amended by Presidential Decree No. 1597.

A Municipal Trial Judge-at-Large shall also receive the usual JIA and AEA if he or she is assigned to more than one vacant first level court and/or first level court with a permanent judge pursuant to the second paragraph of Rule 13 herein.

For every assignment that entails relocation, a Municipal Trial Judge-at-Large shall likewise be entitled to a one-time reimbursement of actual reasonable relocation expense, which shall cover housing, transportation, and other necessary expenses that are incidental to such relocation. The maximum allowable amount of the relocation expense and the reportorial requirements to be presented for justification thereof prior to reimbursement shall be determined by the FMBO, with the assistance of the OCA, immediately upon the effectivity of this Rules.

The Court may, from time to time as the needs arise or upon the recommendation of the Court Administrator, review and modify the prevailing prescribed rates of the foregoing allowances and benefits.

**RULE 17. *Longevity pay.*** Pursuant to Section 7 of the *Judges-at-Large Act of 2019*, a monthly longevity pay equivalent to 5% of the monthly basic pay shall be paid to the Municipal Trial Judge-at-Large for each five years of continuous, efficient, and meritorious service rendered in the Judiciary; *provided* that in no case after this longevity pay is added shall the total salary of a Municipal Trial Judge-at-Large exceed the salary of the Judge next-in-rank.

**RULE 18. *Duties of a Municipal Trial Judge-at-Large assigned as an acting judge.*** A Municipal Trial Judge-at-Large assigned primarily as an acting judge to a vacant first level court shall act on all administrative and adjudicative matters pertaining to that vacant first level court in the interest of efficient administration of justice.

The Municipal Trial Judge-at-Large, as an acting judge of a vacant first level court, shall likewise perform such other functions and duties as may be directed by the Supreme Court or the Court Administrator.

**RULE 19. *Duties of a Municipal Trial Judge-at-Large assigned as an assisting judge.*** A Municipal Trial Judge-at-Large assigned as an assisting judge of a first level court with a permanent judge or as an assisting judge of an acting presiding judge of a first level court shall be tasked to handle particular pending or newly-filed cases, assist in the drafting and promulgation of decisions, or act in any stage of a trial as may be directed by the Supreme Court or the Court Administrator.

The Municipal Trial Judge-at-Large, as an assisting judge, shall likewise perform such other functions and duties as may be directed by the Supreme Court or the Court Administrator.

**RULE 20. *Period of temporary assignment.*** A Municipal Trial Judge-at-Large shall be temporarily assigned to a particular first level court for a

period of at least six months unless earlier reduced or extended by the Supreme Court in the exigency of service.

An applicant for a Municipal Trial Judge-at-Large position consents that upon appointment, he or she may be temporarily assigned to a particular first level court beyond a period of six months.

**RULE 21.** *Request for temporary assignment to a specific first level court.* The temporary assignment of a Municipal Trial Judge-at-Large is upon the discretion of the Supreme Court, which may take into consideration the preference of the concerned Municipal Trial Judge-at-Large. A Municipal Trial Judge-at-Large through the OCA may request to be temporarily assigned to a specific first level court for meritorious grounds.

#### PART IV COMMON PROVISIONS

**RULE 22.** *Appointment to Judges-at-Large positions.* Pursuant to Sections 2 and 4 of the *Judges-at-Large Act of 2019*, the Judicial and Bar Council shall recommend to the President appointees to the Regional and Municipal Trial Judges-at-Large positions by submitting a shortlist or shortlists for any vacancy or vacancies therein.

Once appointed, a Judge-at-Large may be temporarily assigned as an acting or assisting judge in any court as the Supreme Court may determine in the exigency of service or when public interest so requires.

**RULE 23.** *Permanent sala for a Judge-at-Large.* After the period of temporary assignment as acting or assisting judge of the Regional or Municipal Trial Judge-at-Large and after evaluation of his or her record and performance by the Court Administrator and the Supreme Court, which the Judicial and Bar Council shall give weight and due regard to, the concerned Judge-at-Large may be included in the shortlist to be submitted to the President for appointment as a judge to a permanent *sala*. The concerned Judge-at-Large may express his or her preference to a particular *sala* to which he or she may be recommended for permanent appointment; *provided* that the concerned Judge-at-Large should submit on time the documents required by the Judicial and Bar Council to make him or her a qualified applicant for a vacant court.

**RULE 24.** *Minimum period to be qualified for a permanent sala.* A Judge-at-Large should have served a period of at least two years before he or she may be considered for inclusion in the shortlist of the Judicial and Bar Council to the President for an appointment to a permanent *sala*.



**PART V**  
**BUDGET AND IMPLEMENTATION**

**RULE 25. *Funding.*** Pursuant to Section 8 of the *Judges-at-Large Act of 2019*, the amount necessary for the implementation of the *Judges-at-Large Act of 2019* shall be charged against the available appropriations of the Judiciary under the current or applicable General Appropriations Act subject to existing budgeting, accounting, and auditing rules and regulations.

**RULE 26. *Continuing implementation.*** The sums as may be necessary for the continued implementation of the *Judges-at-Large Act of 2019*, particularly to fund all the created Regional and Municipal Trial Judges-at-Large positions, shall be included in the annual General Appropriations Act subject to the usual budget preparation process.


**PART VI**  
**FINAL PROVISIONS**

**RULE 27. *Separability clause.*** As provided in Section 10 of the *Judges-at-Large Act of 2019*, if any provision or part hereof is declared invalid or unconstitutional, the remaining parts or provisions not affected shall remain in full force and effect.

**RULE 28. *Repealing Clause.*** All Supreme Court rules and regulations, administrative circulars, guidelines, court issuances, and administrative matters inconsistent herewith are hereby superseded, amended, or modified accordingly.

**RULE 29. *Effectivity.*** This Rules shall take effect on February 14, 2024, following its publication in the Official Gazette or in two national newspapers of general circulation.” (18)

By authority of the Court:

  
**MARIFE M. LOMIBAO-CUEVAS**  
Clerk of Court *pa*

HON. ALEXANDER G. GESMUNDO (x)  
Chief Justice  
HON. MARVIC MARIO VICTOR F. LEONEN (x)  
Senior Associate Justice  
HON. RAMON PAUL L. HERNANDO (x)  
HON. AMY C. LAZARO-JAVIER (x)  
HON. HENRI JEAN PAUL B. INTING (x)  
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HON. RAUL B. VILLANUEVA (x)  
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~~PUBLIC INFORMATION OFFICE~~ (x)  
Supreme Court

A.M. No. 19-12-01-SC  
Sarah 120523 (SRes18) 012524

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Second Regular Member  
HON. CIELITO N. MINDARO-GRULLA (x)  
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